

Alameda County Employees' Retirement Association

**Governmental Accounting Standards Board (GASB) 74
Actuarial Valuation and Review of the Benefits
Provided by the Supplemental Retiree Benefits Reserve
Other Postemployment Benefits (OPEB)
as of December 31, 2017**

This report has been prepared at the request of the Board of Retirement to assist in administering the Fund. This valuation report may not otherwise be copied or reproduced in any form without the consent of the Board of Retirement and may only be provided to other parties in its entirety. The measurements shown in this actuarial valuation may not be applicable for other purposes.

Copyright © 2018 by The Segal Group, Inc. All rights reserved.



100 MONTGOMERY STREET SUITE 500 SAN FRANCISCO, CA 94104
T 415.263.8200 www.segalco.com

June 12, 2018

*Board of Retirement
Alameda County Employees' Retirement Association
475 14th Street, Suite 1000
Oakland, CA 94612*

Dear Board Members:

We are pleased to submit this Governmental Accounting Standards Board (GASB) Statement 74 Actuarial Valuation as of December 31, 2017. It contains various information that will need to be disclosed in order to comply with GASB 74.

This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the Association. The census and financial information on which our calculations were based was prepared by ACERA. That assistance is gratefully acknowledged.

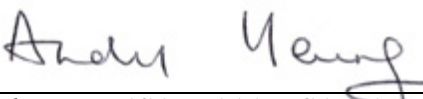
The measurements shown in this actuarial valuation may not be applicable for other purposes. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the health care cost, economic or demographic assumptions; changes in health care trend, and changes in plan provisions or applicable law.

The actuarial calculations were completed under the supervision of Anna Buzueva, ASA, MAAA, Enrolled Actuary and Andy Yeung ASA, MAAA, FCA, Enrolled Actuary. We are members of the American Academy of Actuaries and we meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of our knowledge, the information supplied in the actuarial valuation is complete and accurate. Further, in our opinion, the assumptions as approved by the Board are reasonably related to the experience of and expectations for the Association.

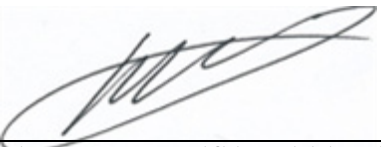
We look forward to reviewing this report with you and to answering any questions.

Sincerely,

Segal Consulting, a Member of The Segal Group, Inc.

By: 

*Andy Yeung ASA, MAAA, FCA, EA
Vice President and Actuary*



*Anna Buzueva, ASA, MAAA, EA
Senior Actuary*

TJH/hy

SECTION 1

VALUATION SUMMARY

Purpose	i
General Observation on GASB 74 Actuarial Valuation.....	i
Significant Issues in Valuation Year.....	ii
Summary of Key Valuation Results.....	iv
Important Information about Actuarial Valuations	v

SECTION 2

GASB 74 INFORMATION

EXHIBIT 1 General Information – “Financial Statements”, Note Disclosures and Required Supplementary Information for a Cost-sharing OPEB Plan	1
EXHIBIT 2 Net OPEB Liability	5
EXHIBIT 3 Schedules of Changes in Net OPEB Liability – Last Fiscal Year.....	9
EXHIBIT 4 Schedule of Employer Contributions – Last Ten Fiscal Years	10
EXHIBIT 5 Projection of OPEB Plan’s Fiduciary Net Position for use in Calculation of Discount Rate as of December 31, 2017.....	11

SECTION 1: Valuation Summary for the Alameda County Employee's Retirement Association

Purpose

This report has been prepared by Segal Consulting to present certain disclosure information required for “Other Postemployment Benefits (OPEB)” plans by Statement No. 74 of the Governmental Accounting Standards Board as of December 31, 2017. This valuation is based on:

- The benefit provisions of the OPEB Plan, as administered by the Board of Retirement;
- The characteristics of covered active members, inactive vested members, and retired members and beneficiaries as of November 30, 2016, provided by ACERA;
- The assets of the Plan as of December 31, 2017, provided by ACERA;
- Economic assumptions regarding future salary increases and investment earnings; and
- Other actuarial assumptions, regarding employee terminations, retirement, death, and health care trends, etc.

General Observations on GASB 74 Actuarial Valuation

The following points should be considered when reviewing this GASB 74 report:

- The Governmental Accounting Standards Board (GASB) rules only define OPEB liability and expense for financial reporting purposes, and do not apply to contribution amounts for OPEB funding purposes. Employers and plans still develop and adopt funding policies, if applicable, under current practices.
- When measuring OPEB liability, GASB uses the same actuarial cost method (Entry Age) and, for benefits that are being fully funded on an actuarial basis, the same expected return on Plan assets as used for funding.¹ This means that the Total OPEB Liability (TOL) measure for financial reporting shown in this report is determined on the same basis as the Actuarial Accrued Liability (AAL) measure for funding.
- The Net OPEB Liability (NOL) is equal to the difference between the TOL and the Plan's Fiduciary Net Position. The Plan's Fiduciary Net Position is equal to the market value of assets. The NOL reflects all investment gains and losses as of the measurement date.

¹ See discussions on next page regarding source of funding for payment of OPEB SRBR benefits not covered by current OPEB Plan's Fiduciary Net Position in the SRBR.

SECTION 1: Valuation Summary for the Alameda County Employee's Retirement Association

Significant Issues in Valuation Year

The following key findings were the result of this actuarial valuation:

- The Governmental Accounting Standards Board (GASB) approved two new Statements affecting the reporting of OPEB liabilities for accounting purposes. Statement 74 replaces Statement 43 and is for Plan reporting. Statement 74 is effective with the calendar year ending December 31, 2017 for Plan reporting. The information contained in this valuation is intended to be used (along with other information) in order to comply with Statement 74.
- As we disclosed in our December 31, 2017 pension funding valuation report, the 7.25% investment return assumption that the Board approved on December 21, 2017 for determining the liabilities for funding purposes and used for establishing the employer and employee contribution rates has continued to be developed without considering the impact of any future 50/50 excess earnings allocation. This is based on our understanding that Article 5.5 of the Statute, which authorizes the allocation of 50% of excess earnings to the SRBR, does not allow for the use of a different investment return for funding than is used for interest crediting. This would appear in effect to preclude the prefunding of the SRBR through the use of an assumption lower than the market earnings assumption of 7.25%.

As required by the Actuarial Standard of Practice (ASOP) No. 4 (“Measuring Pension Obligations and Determining Pension Plan Costs or Contributions”), we performed a stochastic model to estimate the impact of the 50% allocation of future excess earnings to the SRBR. The results of our model indicated that the 50/50 allocation of future excess earnings would have about the same impact as an “outflow” (i.e., assets not available to fund the benefits included in the determination of the TPL) that would average approximately 0.60% of assets over time. This approximated outflow was incorporated into our GASB crossover test for the pension benefits (reference: Exhibit 5 of our GASB 67 report as of December 31, 2017), along with the additional future employer contributions that would result from those future allocations of excess earnings to the SRBR under ACERA’s funding policy.

Furthermore, note (6) provided in Exhibit 5 of the GASB 67 report indicates that the present value of outflows from the 0.60% of assets over time is expected to be higher than the present values of the remaining OPEB and non-OPEB SRBR benefits that could be paid after the exhaustion of assets currently available in the SRBR.

Therefore, in developing the crossover test for the OPEB SRBR in Exhibit 5 of this report, we have only included the projected benefits so that on a present value basis they are equal to the OPEB assets currently available in the SRBR as the remaining OPEB SRBR benefits would be paid from future excess earnings.

SECTION 1: Valuation Summary for the Alameda County Employee's Retirement Association

- The TOL as of December 31, 2017 was determined by rolling forward the liability results used in determining the sufficiency of the SRBR to provide medical and dental subsidy benefits as of December 31, 2016. That TOL has been adjusted to reflect the new economic and non-economic actuarial assumptions proposed in the December 1, 2013 through November 30, 2016 experience study and approved by the Board for the December 31, 2017 valuation as well as the health care trend assumptions recommended for the upcoming sufficiency study for the SRBR as of December 31, 2017 (reference: our letter dated March 27, 2018).
- Similarly, the TOL as of December 31, 2016 (the beginning of the measurement period ending December 31 2017) was determined by rolling forward the liability results used in determining the sufficiency of the SRBR to provide medical and dental subsidy benefits as of December 31, 2015. That TOL has been adjusted to reflect the health care trend assumptions used in the sufficiency study for the SRBR as of December 31, 2016.
- The Plan's Fiduciary Net Position as of December 31, 2017 of \$1,001.9 million was calculated by (a) taking the \$858.0 million set aside by the Retirement Board in the SRBR reserves to pay OPEB benefits as of December 31, 2017, and (b) adding \$143.9 million to reflect the proportion of one-half of the net deferred investment gains² that is commensurate with the size of the OPEB reserves.

It should be noted that in determining the Plan's Fiduciary Net Position as of December 31, 2016 of \$797.8 million, we included a proportion of any deferred investment losses after netting out the Contingency Reserve that was commensurate with the size of the OPEB reserves that would be available to the OPEB SRBR Plan.³

- The NOL decreased from \$135.2 million as of December 31, 2016 to \$27.5 million as of December 31, 2017 primarily as a result of favorable investment results during calendar year 2017 of about \$184 million, offset by the effect of the changes in actuarial assumptions (which increased the NOL by about \$59 million). Changes in these values during the last fiscal year ending December 31, 2017 can be found in Exhibit 3.

² After restoring the Contingency Reserve to 1% of total assets.

³ The proportionate share of the deferred market losses after netting out the Contingency Reserve was equal to \$39.4 million as of December 31, 2016.

SECTION 1: Valuation Summary for the Alameda County Employee's Retirement Association

Summary of Key Valuation Results

	2017
Disclosure elements for fiscal year ending December 31:	
Service cost ⁽¹⁾	\$26,991,283
Total OPEB Liability ⁽²⁾	1,029,354,518
Plan's Fiduciary Net Position ^{(2), (3)}	1,001,876,232
Net OPEB Liability ⁽²⁾	27,478,286
Schedule of contributions for fiscal year ending December 31:	
Actuarially determined contributions	N/A
Actual contributions ⁽⁴⁾	N/A
Contribution deficiency / (excess)	0
Demographic data for plan year ending December 31:⁽⁵⁾	
Number of retired members and beneficiaries receiving medical benefits	6,225
Number of retired members and beneficiaries receiving dental and vision benefits	7,270
Number of vested terminated members	381
Number of active members	11,323
Key assumptions as of December 31:	
Discount rate	7.25%
Health care premium trend rates	
Non-Medicare medical plan	Graded from 7.00% to ultimate 4.50% over 10 years
Medicare medical plan	Graded from 6.50% to ultimate 4.50% over 8 years
Dental/Vision and Medicare Part B	4.50%

⁽¹⁾ The service cost is always based on the previous year's valuation, meaning the 2017 value is based on the valuation as of December 31, 2016.

⁽²⁾ For informational purposes, the TOL, Plan's Fiduciary Net Position and NOL as of December 31, 2016 are as follows:

Total OPEB Liability	\$933,042,736
Plan's Fiduciary Net Position	797,795,515
Net OPEB Liability	\$135,247,221

⁽³⁾ For 2017, the Plan's Fiduciary Net Position (\$1,001,876,232) includes the SRBR and 401(h) account (\$863,836,077) less the estimated SRBR transfer to Employer Advance Reserve (\$5,830,283) plus one half of the deferred market gains after restoring the Contingency Reserve to 1% of total assets (\$143,870,438).

⁽⁴⁾ Employer contributions are on a net basis. Benefits are funded by employer contributions to the 401(h) account and similar amounts are transferred from the SRBR to the Employers Advance Reserve to backfill the employer contributions that would have otherwise been made to the Retirement Plan.

⁽⁵⁾ The following data as of December 31, 2016 is used in the measurement of the TOL as of December 31, 2017:

Number of retired members and beneficiaries receiving medical benefits	6,018
Number of retired members and beneficiaries receiving dental and vision benefits	7,049
Number of vested terminated members	371
Number of active members	11,111

SECTION 1: Valuation Summary for the Alameda County Employee’s Retirement Association

Important Information about Actuarial Valuations

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a postretirement health plan. It is an estimated forecast – the actual cost of the plan will be determined by the benefits and expenses paid, not by the actuarial valuation.

In order to prepare an actuarial valuation, Segal Consulting (“Segal”) relies on a number of input items. These include:

- **Plan of benefits** Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan description in this report to confirm that Segal has correctly interpreted the plan of benefits.
- **Participant data** An actuarial valuation for a plan is based on data provided to the actuary by ACERA. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
- **Actuarial assumptions** In preparing an actuarial valuation, Segal starts by developing a forecast of the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. This requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year. In addition, the benefits projected to be paid for each of those events in each future year reflect actuarial assumptions as to health care trends. The forecasted benefits are then discounted to a present value, typically based on an estimate of the rate of return that will be achieved on the plan’s assets. All of these factors are uncertain and unknowable. Thus, there will be a range of reasonable assumptions, and the results may vary materially based on which assumptions the actuary selects within that range. It is important for any user of an actuarial valuation to understand and accept this constraint. The actuarial model may use approximations and estimates that will have an immaterial impact on our results and will have no impact on the actual cost of the plan. In addition, the actuarial assumptions may change over time, and while this can have a significant impact on the reported results, it does not mean that the previous assumptions or results were unreasonable or wrong.
- **Assets** This valuation is based on the market value of assets as of the valuation date, as provided by ACERA. The Association uses an actuarial value of assets that differs from market value of assets to gradually reflect six-month changes in the market value of assets in the SRBR sufficiency valuation.

SECTION 1: Valuation Summary for the Alameda County Employee's Retirement Association

The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

- The valuation is prepared at the request of the Board to assist sponsors of the Fund in preparing items related to the OPEB SRBR plan in their financial reports. Segal is not responsible for the use or misuse of its report, particularly by any other party.
- An actuarial valuation is a measurement of the plan's assets and liabilities at a specific date. Accordingly, except where otherwise noted, Segal did not perform an analysis of the potential range of future financial measures. The actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.
- If ACERA is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.
- Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. ACERA should look to their other advisors for expertise in these areas.

As Segal Consulting has no discretionary authority with respect to the management or assets of ACERA, it is not a fiduciary in its capacity as actuaries and consultants with respect to ACERA.

SECTION 2: GASB 74 Information for the Alameda County Employee’s Retirement Association

EXHIBIT 1

General Information – “Financial Statements”, Note Disclosures and Required Supplementary Information for a Cost-Sharing OPEB Plan

Plan Description

Plan administration. The Alameda County Employees’ Retirement Association (ACERA) was established by the Alameda County Board of Supervisors in 1947. ACERA is administered by the Board of Retirement and governed by the County Employees’ Retirement Law of 1937 (California Government Code Section 31450 et. seq.). ACERA is a cost-sharing, multiple employer, defined benefit, public employee retirement system whose main function is to provide service retirement, disability, death, and survivor benefits to the General and Safety members employed by the County of Alameda. ACERA also provides retirement benefits to the employee members of First 5 Alameda County, Housing Authority of the County of Alameda, Alameda Health System, Livermore Area Recreation and Park District (LARPD), Superior Court of California—County of Alameda, and Alameda County Office of Education.

The management of ACERA is vested with the ACERA Board of Retirement. The Board consists of nine members and two alternates. The County Treasurer is a member of the Board of Retirement by law and is elected by the general public. Four members are appointed by the Board of Supervisors, one of whom may be a County Supervisor. Two active members are elected by the General members; one active member and one alternate are elected by the Safety members; one retired member and one alternate are elected by the retired members. All members of the Board of Retirement serve terms of three years except for the County Treasurer whose term runs concurrent with his term as County Treasurer.

Plan membership. At December 31, 2017, OPEB plan membership consisted of the following:

Retired members or beneficiaries currently receiving medical benefits	6,225
Retired members or beneficiaries currently receiving dental and vision benefits	7,270
Vested terminated members entitled to, but not yet receiving benefits	381
Active members	11,323

Note: Data as of December 31, 2017 is not used in the measurement of the TOL as of December 31, 2017.

SECTION 2: GASB 74 Information for the Alameda County Employee's Retirement Association

Benefits provided. ACERA provides benefits to eligible employees.

Membership Eligibility:

Service Retirees: Retired with at least 10 years of service (including deferred vested members who terminate employment and receive a retirement benefit from ACERA)

Disabled Retirees: A minimum of 10⁴ years of service is required for non-duty disability.
There is no minimum service requirement for duty disability.

Benefit Eligibility:

1. Monthly Medical Allowance

Service Retirees: For retirees, a Maximum Monthly Medical Allowance of \$540.44 per month is provided, effective January 1, 2017 and through December 31, 2017. For the period January 1, 2018 through December 31, 2018, the maximum allowance will remain at the 2017 levels for retirees who are not purchasing individual insurance through the Medicare exchange. For those purchasing individual insurance through the Medicare exchange, the Monthly Medical Allowance will be \$414.00 per month for 2017 and will remain at the 2017 levels for 2018. These Allowances are subject to the following subsidy schedule:

<u>Completed Years of Service</u>	<u>Percentage Subsidized</u>
10-14	50%
15-19	75%
20+	100%

Disabled Retirees: Non-duty disabled retirees receive the same Monthly Medical Allowance as service retirees.

⁴ *The 10 years of service requirement is only used for determining eligibility for health benefits. For pension benefits, the eligibility requirement is 5 years of service.*

SECTION 2: GASB 74 Information for the Alameda County Employee's Retirement Association

Duty disabled retirees receive the same Monthly Medical Allowance as those service retirees with 20 or more years of service.

2. Medicare Benefit Reimbursement Plan:

The SRBR reimburses the full Medicare Part B premium to qualified retired members.

To qualify for reimbursement, a retiree must:

- Have at least 10 years of ACERA service,
- Be eligible for Monthly Medical Allowance,
- Provide proof of enrollment in Medicare Part B.

3. Dental and Vision Plans:

The SRBR provides dental and vision benefits for retirees only. The maximum combined monthly dental and vision premiums will be \$46.90 in 2017 and \$47.91 in 2018. The eligibility for these premiums is as follows:

Service Retirees: Retired with at least 10 years of service.

Disabled Retirees: For non-duty disabled retirees, 10 years of service is required. For grandfathered non-duty disabled retirees (with effective retirement dates on or before January 31, 2014), there is no minimum service requirement.

For duty disabled retirees, there is no minimum service requirement.

Note about Monthly Medical Allowance:

The maximum levels of subsidy are reviewed by the Board annually and are not indexed to increase automatically.

In addition, the Monthly Medical Allowance can only be used to pay for retiree medical benefits. There is no benefit payable to beneficiaries, current spouses, former spouses or dependents.

If the actual cost of coverage is less than the Monthly Medical Allowance, the difference is not paid in cash or applied towards the coverage for beneficiaries, current spouses, former spouses or dependents.

SECTION 2: GASB 74 Information for the Alameda County Employee's Retirement Association

Deferred Benefit:

Members who terminate employment with 10 or more years of service before reaching Pension eligibility commencement age may elect deferred MMA and/or dental/vision benefits.

Death Benefit:

Surviving spouses/domestic partners of members who die before the member commences retiree health benefits may enroll in an ACERA group medical plan on the date that the member would have been eligible to commence benefits. The surviving spouse/domestic partner must pay 100% of the premium. Because premiums for surviving spouses/domestic partners under age 65 include active participants for purposes of underwriting, the surviving spouses/domestic partners receive an implicit subsidy from the actives, which creates a liability for the SRBR.

SECTION 2: GASB 74 Information for the Alameda County Employee's Retirement Association

EXHIBIT 2

Net OPEB Liability

The components of the Net OPEB Liability of ACERA are as follows:

	December 31, 2017	December 31, 2016
Total OPEB Liability	\$1,029,354,518	\$933,042,736
Plan's Fiduciary Net Position	<u>1,001,876,232</u>	<u>797,795,515</u>
Association's Net OPEB Liability	\$27,478,286	\$135,247,221
Plan's Fiduciary Net Position as a percentage of the Total OPEB Liability	97.33%	85.50%

The Net OPEB Liability was measured as of December 31, 2017. The Plan's Fiduciary Net Position (plan assets) was valued as of the measurement date, while the Total OPEB Liability was determined by rolling forward the Total OPEB Liability as of December 31, 2016.

Plan provisions. The plan provisions used in the measurement of the NOL as of December 31, 2017 is the same as those used in ACERA's SRBR sufficiency valuation as of December 31, 2016.

Actuarial assumptions. The actuarial assumptions used for the December 31, 2017 valuation were based on the results of the experience study for the period from December 1, 2013 through November 30, 2016 that were approved by the Board effective with the December 31, 2017 valuation and the health care trend assumptions recommended for the upcoming sufficiency study for the SRBR as of December 31, 2017 (reference: our letter dated March 27, 2018). The assumptions used in the December 31, 2017 SRBR OPEB actuarial valuation for ACERA were applied to all periods included in the measurement:

December 31, 2017

Investment rate of return	7.25%, net of OPEB plan investment expense, including inflation
Inflation	3.00%
Health care premium trend rates	
Non-Medicare medical plan	Graded from 7.00% to ultimate 4.50% over 10 years
Medicare medical plan	Graded from 6.50% to ultimate 4.50% over 8 years
Dental/Vision and Medicare Part B	4.50%
Other assumptions	Same as those proposed in the experience study for the period December 1, 2013 through November 30, 2016

SECTION 2: GASB 74 Information for the Alameda County Employee's Retirement Association

December 31, 2016

Investment rate of return	7.60%, net of OPEB plan investment expense, including inflation
Inflation	3.25%
Health care premium trend rates	
Non-Medicare medical plan	Graded from 6.50% to ultimate 4.50% over 8 years
Medicare medical plan	Graded from 6.50% to ultimate 4.50% over 8 years
Dental/Vision	4.50%
Medicare Part B	28.44%, then 4.50% ultimate
Other assumptions	Same as those proposed in the experience study for the period December 1, 2010 through November 30, 2013

The long-term expected rate of return on OPEB plan investments⁵ was determined using a building-block method in which expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation and subtracting expected investment expenses and a risk margin.

⁵ Note that the investment return assumption for SRBR sufficiency testing (and pension plan funding) purposes was developed net of both investment and administrative expenses; however, the same investment return assumption was used for financial reporting purposes, and it was considered gross of administrative expenses for financial reporting purposes. (This resulted in an increase in the margin for adverse deviation when using that investment return assumption for financial reporting.)

SECTION 2: GASB 74 Information for the Alameda County Employee’s Retirement Association

The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before deducting investment expenses, used in the derivation of the long-term expected investment rate of return assumption for the December 31, 2017 valuation are summarized in the following table:

Asset Class	Target Allocation	Long-Term (Arithmetic) Expected Real Rate of Return
Domestic Large Cap Equity	22.40%	5.75%
Domestic Small Cap Equity	5.60%	6.37%
Developed International Equity	19.50%	6.89%
Emerging Markets Equity	6.50%	9.54%
U.S. Core Fixed Income	11.25%	1.03%
High Yield Bonds	1.50%	3.99%
International Bonds	2.25%	0.19%
TIPS	2.00%	0.98%
Real Estate	8.00%	4.47%
Commodities	3.00%	3.78%
Hedge Funds	9.00%	4.30%
Private Equity	<u>9.00%</u>	7.60%
Total	100.00%	

Discount rate: The discount rate used to measure the Total OPEB Liability was 7.25% as of December 31, 2017 and 7.60% December 31, 2016. The projection of cash flows used to determine the discount rate assumed benefit are paid out of current OPEB SRBR assets. Based on those assumptions, the SRBR OPEB plan’s Fiduciary Net Position was projected to be available to make all projected future benefits payments for current plan members.⁶ Therefore the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the Total OPEB Liability as of December 31, 2017 and December 31, 2016.

⁶ See discussions in Section 1 regarding source of funding for payment of OPEB SRBR benefits not covered by current OPEB SRBR Plan’s Fiduciary Net Position.

SECTION 2: GASB 74 Information for the Alameda County Employee’s Retirement Association

Sensitivity of the Net OPEB Liability to changes in the discount rate. The following presents the Net OPEB Liability of ACERA as of December 31, 2017, calculated using the discount rate of 7.25%, as well as what ACERA’s Net OPEB Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount (7.25%)	1% Increase (8.25%)
Net OPEB Liability as of December 31, 2017	\$159,167,802	\$27,478,286	-\$82,056,625

Sensitivity of the Net OPEB Liability to changes in the healthcare cost trend rate. The following presents the Net OPEB Liability of ACERA as of December 31, 2017, calculated using the trend rate as well as what ACERA’s Net OPEB Liability would be if it were calculated using a trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease*	Current Trend Rates*	1% Increase*
Net OPEB Liability as of December 31, 2017	-\$94,685,863	\$27,478,286	\$177,843,636

* *Current trend rates: 7.00% graded down to 4.5% over 10 years for Non-Medicare medical plan costs; 6.50% graded down to 4.5% over 8 years for Medicare medical plan costs and 4.5% for all years for Dental, Vision and Medicare Part B costs.*

SECTION 2: GASB 74 Information for the Alameda County Employee's Retirement Association

EXHIBIT 3

Schedules of Changes in ACERA Net OPEB Liability – Last Fiscal Year

	2017
Total OPEB Liability	
Service cost ⁽¹⁾	\$26,991,283
Interest	69,878,539
Change of benefit terms	0
Differences between expected and actual experience	-21,627,766
Changes of assumptions	58,973,316
Benefit payments	<u>-37,903,590</u>
Net change in Total OPEB Liability	\$96,311,782
Total OPEB Liability – beginning	<u>933,042,736</u>
Total OPEB Liability – ending (a)	<u>\$1,029,354,518</u>
Plan's Fiduciary Net Position	
Contributions – employer ⁽²⁾	N/A
Contributions – employee	N/A
Net investment income	\$243,187,807
Benefit payments	-37,903,590
Administrative expense	-1,203,500
Other	<u>0</u>
Net change in Plan's Fiduciary Net Position	\$204,080,717
Plan's Fiduciary Net Position – beginning⁽³⁾	<u>797,795,515</u>
Plan's Fiduciary Net Position – ending (b)⁽³⁾	\$1,001,876,232
Net OPEB Liability – ending (a) – (b)	<u>\$27,478,286</u>
Plan's Fiduciary Net Position as a percentage of the Total OPEB Liability	97.33%
Covered-employee payroll⁽⁴⁾	N/A
Plan Net OPEB Liability as percentage of covered-employee payroll	N/A

⁽¹⁾ The service cost is always based on the previous year's valuation, meaning the valuation as of December 31, 2016.

⁽²⁾ Employer contributions are on a net basis. Benefits are funded by employer contributions to the 401(h) account and similar amounts are transferred from the SRBR to the Employers Advance Reserve to backfill the employer contributions that would have otherwise been made to the Retirement Plan.

⁽³⁾ "Plan's Fiduciary Net Position – beginning" (\$797,795,515) includes the SRBR and 401(h) account (\$846,049,591) less the estimated SRBR transfer to Employer Advance Reserve (\$8,865,275) less the proportionate share of the deferred market losses after netting out the Contingency Reserve that was commensurate with the size of the OPEB reserves (\$39,388,801). "Plan's Fiduciary Net Position – ending" (\$1,001,876,232) includes the SRBR and 401(h) account (\$863,836,077) less the estimated SRBR transfer to Employer Advance Reserve (\$5,830,283) plus one half of the deferred market gains after restoring the Contingency Reserve to 1% of total assets (\$143,870,438).

⁽⁴⁾ Covered-employee payroll is not shown as contributions to the OPEB plan are not based on a measure of pay. Covered-employee payroll represents Compensation Earnable and Pensionable Compensation. Only Compensation Earnable and Pensionable Compensation that would go into the determination of retirement benefits would otherwise be included.

SECTION 2: GASB 74 Information for the Alameda County Employee's Retirement Association

EXHIBIT 4

Schedule of Employer Contributions – Last Ten Fiscal Years

Year Ended December 31	Actuarially Determined Contributions⁽¹⁾	Contributions in Relation to the Actuarially Determined Contributions⁽¹⁾	Contribution Deficiency / (Excess)	Covered-Employee Payroll⁽²⁾	Contributions as a Percentage of Covered-Employee Payroll
2008	N/A	N/A	\$0	N/A	N/A
2009	N/A	N/A	0	N/A	N/A
2010	N/A	N/A	0	N/A	N/A
2011	N/A	N/A	0	N/A	N/A
2012	N/A	N/A	0	N/A	N/A
2013	N/A	N/A	0	N/A	N/A
2014	N/A	N/A	0	N/A	N/A
2015	N/A	N/A	0	N/A	N/A
2016	N/A	N/A	0	N/A	N/A
2017	N/A	N/A	0	N/A	N/A

⁽¹⁾ Benefits are funded by employer contributions to the 401(h) account and similar amounts are transferred from the SRBR to the Employers Advance Reserve to backfill the employer contributions that would have otherwise been made to the Retirement Plan.

⁽²⁾ Covered-employee payroll is not shown as contributions to the OPEB plan are not based on a measure of pay. Covered-employee payroll represents Compensation Earnable and Pensionable Compensation. Only Compensation Earnable and Pensionable Compensation that would go into the determination of retirement benefits would otherwise be included.

SECTION 2: GASB 74 Information for the Alameda County Employee's Retirement Association

EXHIBIT 5

Projection of OPEB Plan's Fiduciary Net Position for Use in Calculation of Discount Rate as of December 31, 2017

(\$ in millions)

Year Beginning January 1,	Projected Beginning OPEB Plan's Fiduciary Net Position (a)	Projected Total Contributions (b)	Projected Benefit Payments (c)	Projected Administrative Expenses (d)	Projected Investment Earnings (e)	Projected Ending OPEB Plan's Fiduciary Net Position (f) = (a) + (b) - (c) - (d) + (e)
2017	\$798	\$0	\$38	\$1	\$243	\$1,002
2018	1,002	0	50	2	71	1,021
2019	1,021	0	54	2	72	1,038
2020	1,038	0	57	2	73	1,052
2021	1,052	0	61	2	74	1,063
2022	1,063	0	65	2	75	1,071
2023	1,071	0	70	2	75	1,075
2024	1,075	0	74	2	75	1,074
2025	1,074	0	78	2	75	1,070
2026	1,070	0	82	2	75	1,061
2027	1,061	0	86	2	74	1,048
2028	1,048	0	89	2	73	1,030
2029	1,030	0	93	2	71	1,006
2030	1,006	0	97	2	69	977
2031	977	0	101	1	67	942
2032	942	0	104	1	65	901
2033	901	0	108	1	61	853
2034	853	0	111	1	58	798
2035	798	0	114	1	54	736
2036	736	0	117	1	49	667
2037	667	0	119	1	44	591
2038	591	0	122	1	38	506
2039	506	0	124	1	32	414
2040	414	0	126	1	26	313
2041	313	0	128	0 *	18	203
2042	203	0	129	0 *	10	84
2043	84	0	87	0 *	3	0
2044	0 *	0	0	0 *	0 *	0
2045	0 *	0	0	0 *	0 *	0
2131	0 *	0	0	0 *	0 *	0
2132	0 *	0	0	0 *	0 *	0
2132	Discounted Value:	0 *				

* Less than \$1 M, when rounded.

SECTION 2: GASB 74 Information for the Alameda County Employee's Retirement Association

EXHIBIT 5

Projection of OPEB Plan's Fiduciary Net Position for Use in Calculation of Discount Rate as of December 31, 2017

(\$ in millions) - continued

Notes:

- (1) Amounts may not total exactly due to rounding.
- (2) Amounts shown in the year beginning January 1, 2017 row are actual amounts, based on the financial statements provided by ACERA. The Plan's Fiduciary Net Position as of December 31, 2017 of \$1,002 million was calculated by (a) taking the \$858 million set aside by the Retirement Board in the SRBR reserves to pay OPEB benefits as of December 31, 2017, and (b) adding \$144 million to reflect the proportion of one-half of the net deferred investment gains, after restoring the Contingency Reserve to 1% of total assets, that is commensurate with the size of the OPEB reserves. It should be noted that in determining the Plan's Fiduciary Net Position as of December 31, 2016 of \$798 million, we included a proportion of any deferred investment losses after netting out the Contingency Reserve that was commensurate with the size of the OPEB reserves that would be available to the OPEB SRBR Plan.
- (3) Years 2046-2130, have been omitted from this table.
- (4) Column (a): Except for the "discounted value" shown for 2132, all of the projected beginning Plan Fiduciary Net Position amounts shown have not been adjusted for the time value of money.
- (5) Column (b): \$0. Benefits are funded by employer contributions to the 401(h) account and similar amounts are transferred from the SRBR to the Employers Advance Reserve to backfill the employer contributions that would have otherwise been made to the Retirement Plan.
- (6) Column (c): Projected benefit payments have been determined in accordance with paragraph 43-47 of GASB Statement No. 74, and are based on the closed group of active, inactive vested, retired members, and beneficiaries as of November 30, 2016. The projected benefit payments reflect future health care trends. The projected benefit payments include the OPEB SRBR benefits to the extent the current OPEB SRBR (including the portion of deferred investment gain as of December 31, 2017 that is expected to be allocated to the SRBR) supports those benefits*. Benefit payments are assumed to occur halfway through the year, on average. In accordance with paragraph 35 b.(2)(e) of GASB Statement No. 74, the long-term expected rate of return on Plan investments of 7.25% per annum was applied to all periods of projected benefit payments to determine the discount rate.
- (7) Column (d): Projected administrative expenses are calculated as approximately 0.15% of the beginning OPEB SRBR Plan's Fiduciary Net Position amount. The 0.15% portion was based on the actual fiscal year 2017 administrative expenses as a percentage of the beginning OPEB SRBR Plan's Fiduciary Net Position amount as of January 1, 2017. Administrative expenses are assumed to occur halfway through the year, on average.
- (8) Column (e): Projected investment earnings are based on the assumed investment rate of return of 7.25% per annum.
- (9) As illustrated in this Exhibit, the OPEB SRBR Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments for current Plan members. In other words, there is no projected "cross-over date" when projected benefits are not covered by projected assets. Therefore, the long-term expected rate of return on Plan investments of 7.25% per annum was applied to all periods of projected benefit payments to determine the total OPEB liability as of December 31, 2017 shown earlier in this report, pursuant to paragraph 48 of GASB Statement No. 74.

* See discussion on page ii regarding source of funding for payment of OPEB SRBR benefits not covered by current OPEB Plan's Fiduciary Net Position in the SRBR.